First, while Inmarsat as an IGO is not a purely commercial entity like I-CO Global and any privatized successor of Inmarsat will be, that does not mean that U.S. market entry by Inmarsat should be subject to a different standard than that applicable to other MSS systems. In fact, the opposite is true. The ownership of Inmarsat by national governments and Inmarsat's intergovernmental privileges and immunities present exactly the kind of competitive concerns that underlie the global ECO-Sat test.

Second, in view of the planned privatization of Inmarsat, a decision to permit the Inmarsat IGO to provide domestic MSS could effectively prejudge the right of a privatized successor of Inmarsat to provide such services. In this context, the Commission's statement that the IGOs "cannot be permitted to leverage the benefits of their intergovernmental status to unfairly distort competition" bears repeating. If Inmarsat gains access to the U.S. domestic market without making a showing of effective competitive opportunities in accordance with the standards of the present rulemaking, it will be very difficult to reverse this <u>fait accompli</u> and require a privatized successor of Inmarsat to make such a showing.

Third, neither Inmarsat nor its customers have any legitimate commercial expectations regarding U.S. domestic Inmarsat services. Nothing in the Communications Act of 1934 or the Communications Satellite Act, as amended by the Maritime Satellite Act, guarantees authorization of such services, and it has long been the Commission's policy that "Inmarsat should not generally be viewed as an available option for . . . interim domestic services within the U.S. while the permanent structure for those services is being developed." 100/-

<sup>&</sup>lt;u>ld.</u> ¶ 71.

American Mobile Satellite Corp., 7 FCC Rcd 942, 944 (1992); see also Aeronautical Services Order, 4 FCC Rcd at 6090 n.26.

**Finally**, application of the global ECO-Sat standard to Inmarsat's domestic services would not necessitate "substantial amendments" to COMSAT's existing application regarding these services. In that proceeding, the same considerations that underlie the global ECO-Sat test were raised by the parties as public interest factors governing grant of COMSAT's applications.

In sum, the Commission should apply the global ECO-Sat test to Inmarsat services other than the international maritime services that are authorized by the Maritime Satellite Act.

<sup>101/</sup> **DISCO-II NPRM** ¶ 20.

See, e.g., Petition to Deny of Motorola Satellite Communications, Inc., File No. ITC-95-341 (June 26, 1995); Petition to Deny of TRW Inc., File No. ITC-95-341 (June 26, 1995); Petition to Deny of Motorola Satellite Communications, Inc., File No. 1281-DSE-P/L-96 (July 12, 1996).

## VI. CONCLUSION

For the reasons stated above, the Commission: (1) should adopt the global ECO-Sat test for MSS that is proposed in the <u>DISCO-II NPRM</u>, including the critical mass standard component refined in these comments; (2) should apply this test to all earth station applications by non-U.S.-licensed MSS systems, including Inmarsat and its affiliates and successors; and (3) should resolve various other satellite licensing issues in the manner suggested in these comments.

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Michael D. Kennedy
Vice President and Director
Regulatory Relations
Barry Lambergman, Manager
Satellite Regulatory Affairs
MOTOROLA, INC.
Suite 400
1350 I Street, N.W.
Washington, DC 20005
(202) 371-6900

F. Thomas Tuttle, Vice President and General Counsel Patricia A. Mahoney, Senior Counsel Regulatory Matters IRIDIUM, INC.
Eighth Floor
1401 H Street, N.W.
Washington, DC 20005
(202) 326-5600

Respectfully submitted,

MOTOROLA SATELLITE COMMUNICATIONS, INC.

IRIDIUM, INC.

Philip L. Malet Alfred M. Mamlet Maury D. Shenk

STEPTOE & JOHNSON LLP 1330 Connecticut Avenue, N.W. Washington, DC 20036 (202) 429-3000

Their Attorneys

## **CERTIFICATE OF SERVICE**

I, Thomasina Rivera, hereby certify that the foregoing Comments of Motorola Satellite Communications, Inc. and Iridium, Inc. were served, via first class mail, postage prepaid, this 15th day of July, 1996, on the following:

Chairman Reed E. Hundt Federal Communications Commission Room 814 1919 M Street, N.W. Washington, DC 20554

Commissioner James H. Quello Federal Communications Commission Room 802 1919 M Street, N.W. Washington, DC 20554

Commissioner Rachelle B. Chong Federal Communications Commission Room 844 1919 M Street, N.W. Washington, DC 20554

Commissioner Susan B. Ness Federal Communications Commission Room 832 1919 M Street, N.W. Washington, DC 20554

Donald H. Gips, Chief
Office of the Bureau Chief
International Bureau
Federal Communications Commission
Room 800, Stop Code 0800
2000 M Street, N.W.
Washington, DC 20554

James Ball, Associate Bureau Chief
Office of the Bureau Chief
International Bureau
Federal Communications Commission
Room 800, Stop Code 0800
2000 M Street, N.W.
Washington, DC 20554

Tom Tycz
Chief, Satellite Division
International Bureau
Federal Communications Commission
Room 6010 - Mail Stop1600I
2025 M Street, N.W.
Washington, DC 20554

Fern Jarmulnek
Chief, Policy Branch
Satellite Division
International Bureau
Federal Communications Commission
Room 658 - Mail Stop 16001
2000 M. Street, N.W.
Washington, DC 20554

Cecily C. Holiday
Deputy Chief
Satellite & Radiocommunications Division
International Bureau
Federal Communications Bureau
Room 6324
2025 M Street, N.W.
Washington, DC 20554

Julius Genachowski Special Counsel Office of the Chairman Federal Communications Commission Room 814-Stop Code 0101 1919 M Street, N.W. Washington, D.C. 20554 John Stern
International Bureau
Federal Communications Commission
Room 800, Stop Code 0800
2000 M Street, N.W.
Washington, DC 20554

Paula Ford International Bureau Federal Communications Commission Room 800, Stop Code 0800 2000 M Street, N.W. Washington, DC 20554

Virginia Marshall International Bureau Federal Communications Commission Room 800, Stop Code 0800 2000 M Street, N.W. Washington, DC 20554

Ruth Milkman
International Bureau
Federal Communications Commission
Room 800, Stop Code 0800
2000 M Street, N.W.
Washington, DC 20554

Karen Kornbluh
International Bureau
Federal Communications Commission
Room 800, Stop Code 0800
2000 M Street, N.W.
Washington, DC 20554

Joslyn Read International Bureau Federal Communications Commission Room 800, Stop Code 0800 2000 M Street, N.W. Washington, DC 20554 Diane Cornell
International Bureau
Federal Communications Commission
Room 800, Stop Code 0800
2000 M Street, N.W.
Washington, DC 20554

Peter Cowhey International Bureau Federal Communications Commission Room 800, Stop Code 0800 2000 M Street, N.W. Washington, DC 20554

Brett Haan International Bureau Federal Communications Commission Room 800, Stop Code 0800 2000 M Street, N.W. Washington, DC 20554

Kelly Cameron International Bureau Federal Communications Commission Room 800, Stop Code 0800 2000 M Street, N.W. Washington, DC 20554

Olga Madruga-Forti International Bureau Federal Communications Commission Room 800, Stop Code 0800 2000 M Street, N.W. Washington, DC 20554

Don Abelson
Chief Negotiator for Telecommunications
& Information
Office of United States Trade Representative
600 17th Street, N.W.
Washington, D.C. 20506

Bill Corbett
Director, Services and Telecommunications
Office of United States Trade Representative
600 17th Street, N.W.
Washington, D.C. 20506

Mr. Jack A Gleason
Division Director
NTIA/OIA
U.S. Department of Commerce
Room 4701
14th & Constitution Avenue, N.W.
Washington, DC 20230

Phyllis Hartsock
Chief Counsel's Office
NTIA
U.S. Department of Commerce
Room 4713
14th & Constitution Avenue, N.W.
Washington, DC 20230

Nancy Eskenazi
Telecommunication Policy Specialist
NTIA/OIA
Department of Commerce
Room 4701
14th & Constitution Avenue, N.W.
Washington, DC 20230

Ms. Vonya B. McCann
Deputy Assistant Secretary for
International Communications and Information Policy
Room 6313
Department of State
2201 C Street, N.W.
Washington, DC 20520

Mr. Michael T.N. Fitch
Deputy U.S. Coordinator and Director
Bureau of International Communications and Information Policy
Department of State
Room 6313
2201 C Street, N.W.
Washington, DC 20520

Robin J. Frank L/EBC Department of State Room 6320 2201 C Street, N.W. Washington, DC 20520

Carl Willner
Antitrust Division
Department of Justice
Main Building - Room 8227
555 4th Street, N.W.
Washington, DC 20001

Edward Murphy
Department of the Treasury
Room 4462
15th & Pennsylvania Avenue, NW
Washington, DC 20220

Richard DalBello
Assistant Director for Aeronaautics and Space
Office of Science and Technology Policy
Room 423
Old Executive Office Building
17th & Pennsylvania Avenue, N.W.
Washington, DC 20500

Michael Deich
Special Assistant to the President for Economic Policy
Office of Policy Development
Old Executive Office Building
17th & Pennsylvania Avenue, N.W.
Washington, DC 20500

J. Roger Wollenberg William T. Lake John H. Harwood, II Gregorio B. Cater Wilmer, Cutler & Pickering 2445 M Street, N.W. Washington, DC 20037

John S. Hannon
Neal T. Kilminster
COMSAT Mobile Communications
22300 Comsat Drive
Clarksburg, MD 20871

Norman P. Leventhal Raul R. Rodriguez Stephen D. Baruch Leventhal, Senter & Lerman Suite 600 2000 K Street, N.W. Washington, D.C. 20006-1809

Peter Hadinger Space & Electronics Group TRW, Inc. Suite 800 1101 19th Street, North Arlington, VA 22209

William D. Wallace Crowell & Moring 1001 Pennsylvania Avenue, N.W. Washington, DC 20004-2505

Lon C. Levin
Vice President and Regulatory Counsel
AMSC Subsidiary Corporation
10802 Parkridge Boulevard
Reston, VA 22091

Bruce D. Jacobs
Fisher, Wayland, Cooper, Leader
& Zaragoza, L.L.P.
Suite 400
2001 Pennsylvania Avenue, N.W.
Washington, DC 20006

Thomasina Rivera

Steptoe & Johnson LLP

1330 Connecticut Avenue, N.W.

Washington, DC 20036-1795